

**IDOT PROJECT LABOR AGREEMENT DETERMINATION**

To: Omer Osman, Secretary  
From: Masood Ahmad, Region 2 Engineer  
Date: July 12, 2023  
Re: IL 2, Contract Number 64K73, Winnebago County  
{IL 2 over the Rock River}

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In accordance with the Project Labor Agreement Act (30 ILCS 571), it is recommended that a project labor agreement (PLA) be utilized for the above-captioned Project. This recommendation is based on the considerations indicated below.

- 1) The Project is being awarded and administered by IDOT (i.e., not by another governmental agency).
- 2) The Project is being constructed using state or local funds only (i.e., no federal funds).
- 3) The overall size, scope, sequencing, logistics or other aspects of the Project make it particularly challenging to manage, and use of a PLA is expected to help assure that the construction work is performed properly and efficiently under the circumstances.
- 4) The duration of construction activity on the Project is expected to exceed one construction season (i.e., 110 or more working days), or the nature of the Project results in a heightened need for labor force continuity and stability over a substantial period of time.
- 5) There is a firm construction completion date established for the Project thereby increasing the adverse consequences of any work stoppage or other labor disruption.
- 6) The time required to complete the Project is expected to extend beyond the expiration date of one or more existing collective bargaining agreements covering trades likely to be involved in the Project, thereby increasing the likelihood of work stoppage(s) or other labor disruption(s) during construction of the Project.
- 7) In the absence of a PLA, there is an increased likelihood of jurisdictional disputes among unions or of conflict between unionized and non-unionized workers on the Project that could have a potentially material adverse effect on the time, cost, or quality of work performed on the Project.

8) This project presents specific safety concerns to the traveling public and a PLA, will ensure labor force continuity and stability, decreasing the length of the safety concern.

9) Use of a PLA is expected to result in improved access to skilled labor, improved efficiency, or improved safety performance on the Project.

10) Use of a PLA on the Project is not expected to have a material adverse effect on the competitive bidding process.

11) Use of a PLA on the Project is not expected to have a material adverse effect on the ability of the Department to achieve other Departmental goals (e.g., utilization of disadvantaged businesses, utilization of Illinois domiciled businesses, development of competitive vendor alternatives over time, etc.).

12) There are other material considerations favoring or disfavoring use of a PLA on this Project as follows:

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Based upon the identified considerations, we recommend that you approve use of a PLA on this Project. Upon your approval, the Department shall undertake to negotiate in good faith a PLA with the relevant labor organization(s) and shall include in all necessary bid specifications and other documents information regarding the actual or form of PLA that is to binding upon all contractors and their employees.

Agreed:  11/7/2023 | 3:23 PM CST  
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\_\_\_\_\_  
{Division Chief} (Date)

Agreed:  11/7/2023 | 1:14 PM CST  
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\_\_\_\_\_  
{Bureau of Design & Environment} (Date)

Agreed:  07-28-23  
\_\_\_\_\_  
{Regional Engineer} (Date)

Approved:  11/8/2023 | 9:33 AM CST  
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\_\_\_\_\_  
Omer Osman, Secretary (Date)

FHWA concurrence in the PLA for the above mentioned contract

**MICHAEL W SMART** Digitally signed by MICHAEL W SMART  
Date: 2023.10.16 09:07:30 -05'00'  
\_\_\_\_\_  
FHWA (Date)

**FAP 734 (IL 2) Section 77-1BR****Contract No. 64K73****Winnebago County****Item** [Click here to enter text.](#)**Fed. Proj. No.** HIBP-NHPP-OJQ6(496)**Attachment A**

The use of a Project Labor Agreement (PLA) for Contract 64B13 is consistent with all State and Local statutory and regulatory requirements.

**Project Description:**

The project is located at the bridge location of IL Route 2 over Rock River in Winnebago County, Illinois. The proposed improvements will consist of the removal and replacement of the dual IL 2 bridges over Rock River SN 101-0125(SB) and SN 101-0126(NB) (existing) with new structures SN 101-0221(SB) and SN 101-0222(NB) (proposed). Other items of work include pavement resurfacing, new guardrail, drainage improvements, landscaping and erosion control, pavement markings, temporary roadway crossovers, grading for a future shared-use path, and all incidental and collateral work necessary to complete the improvements as shown on the plans and as described herein.

**Item 3:**

This project includes both state and federal funding and the programmed cost for the project is \$28,000,000. Any disruption in the continuity of this project due to labor issues would result in the delay of deadlines which would cause safety concerns for the travelling public. Lapsing trade contracts during the project duration would be addressed through use of a Project Labor Agreement. It is the Illinois Department of Transportation's finding that the large skilled workforce needed for this project can be provided by union trades involved and is a necessary requirement for a Project Labor Agreement.

**Item 4:**

This project is scheduled to be let in November 2023 and work is expected to begin in the spring of 2024. The project schedule has 270 working days for the construction of the IL 2 bridge over the Rock River. Any labor issues could put the project at risk of exceeding the required timeframes and exposing workers and the travelling public to additional hazards.

**Item 6:**

The targeted completion timeframe of the contract falls beyond the union contract expiration dates noted below:

<u>Local</u>	<u>Location</u>	<u>Classification</u>	<u>Contract Expiration</u>
166	ILLINOIS	CARPENTER	4/30/2025
32	ROCKFORD	LABORER	5/31/2024
150	ROCKFORD	OPERATOR	4/30/2024
325	ROCKFORD	TEAMSTER	5/31/2024
382	ROCKFORD	CEMENT FINISHER	5/31/2025
498	ROCKFORD	IRON WORKER	5/31/2023
792	ROCKFORD	CARPENTER	4/30/2025
2158	ROCKFORD	MILLWRIGHT	5/31/2023

**FAP 734 (IL 2) Section 77-1BR**

**Contract No. 64K73**

**Winnebago County**

**Item** [Click here to enter text.](#)

**Fed. Proj. No.** HIBP-NHPP-OJQ6(496)

Item 8:

The proposed work will require lane reductions and crossovers as the structures are constructed one direction at a time. Redirection of traffic will cause an increase in queues for the traveling public. In addition, the volume of the mainline section being staged will impact 8,000 vehicles daily. Delays in work due to labor disputes would jeopardize the completion schedule for the project and unnecessarily increase the duration of construction operations in this highly traveled interstate urban area.


Item 9:

The use of a PLA on this project will result in improved access to skilled labor, improved efficiency and improved safety performance because it will assist in coordinating the labor forces of eight separate trade unions that may be involved in its construction efforts.

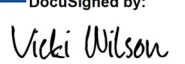
FAP 734 (IL 2) Section 77-1BR  
Contract No. 64K73  
Winnebago County  
Fed. Proj. No. HIBP-NHPP-OJQ6(496)

Execution Page

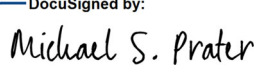
**Illinois Department of Transportation**

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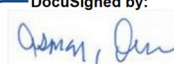
Director of Highways Project Implementation

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Director of Finance & Administration

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Michael S. Prater, Acting Chief Counsel

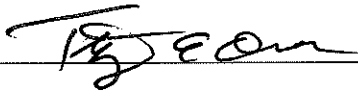
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11/8/2023 | 9:33 AM CST

Omer Osman, Secretary

(Date)

**Illinois AFL-CIO Statewide Project Labor Agreement Committee, representing the  
Unions listed below:**

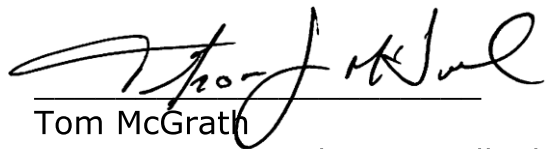


11/02/2023  
(Date)

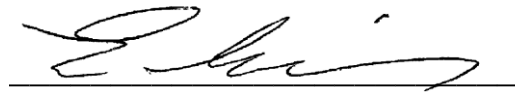
List Unions:



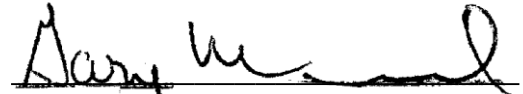
Mike Volpentesta  
Bricklayers



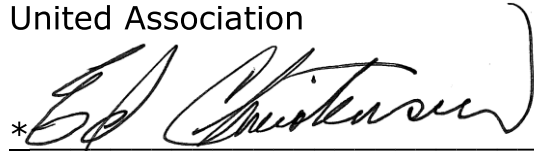
Tom McGrath  
Heat & Frost Insulators & Allied  
Workers



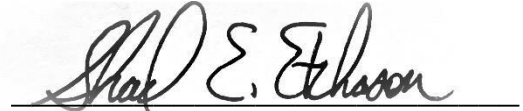
Evan Wooding  
United Association



Gary Menzel  
Roofers & Waterproofers



\*Ed Christensen  
Elevator Constructors



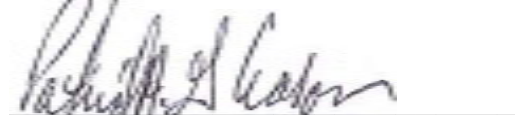
Shad Etchason  
IBEW



Ryan Anderson  
IUPAT



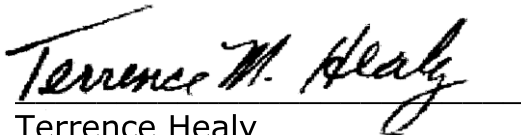
Michael R Kresge  
IUOE



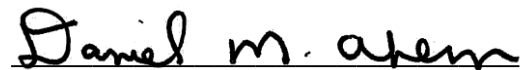
Pat Gleason  
Teamsters



Ron Culbertson  
Carpenters



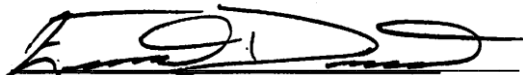
Terrence Healy  
LIUNA



Daniel M. Ahern  
Sheet Metal Workers



David Beard  
Iron Workers



Eric S. Davis  
Boilermakers



Kevin J. Farley  
OPCMIA

\*Elevator Constructors master agreement language  
must be attached to PLA