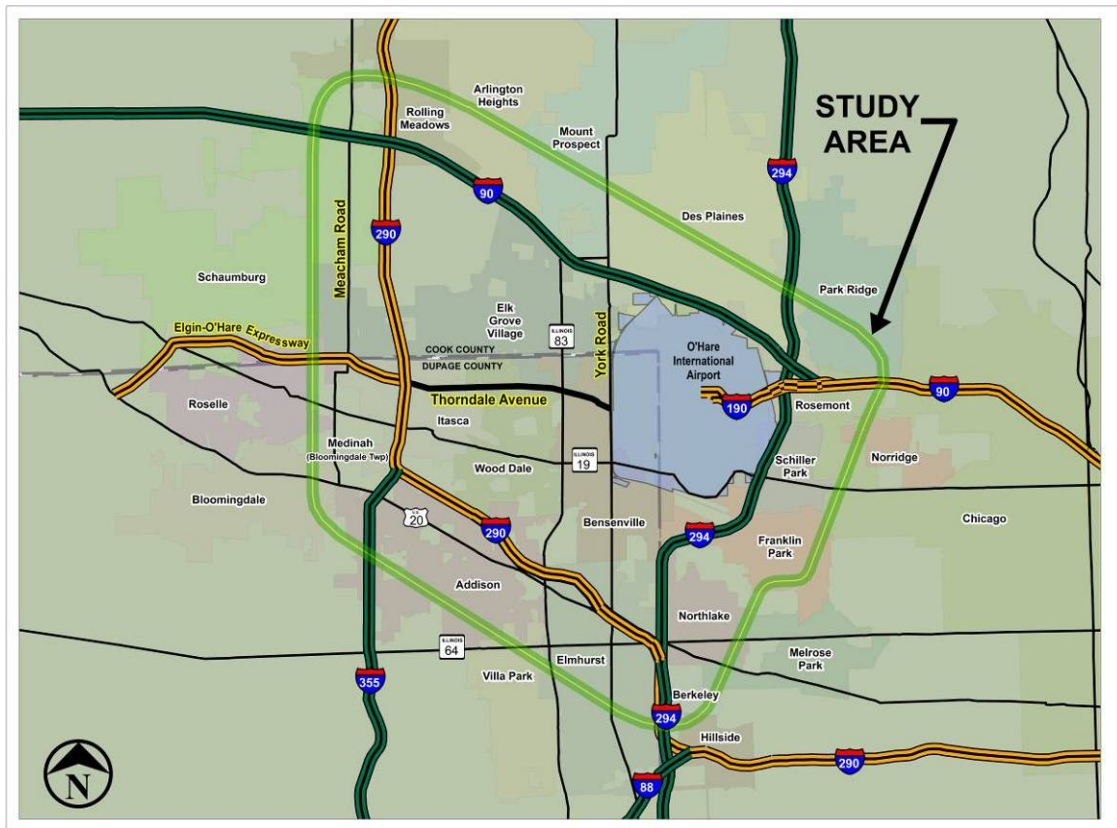


Stakeholders Involvement Plan for Agency and Public Involvement Elgin O'Hare - West Bypass Project



**Illinois Department of Transportation
and
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The location of the study area, relative to existing employment centers and major transportation facilities, provides both unique benefits and challenges to each community. The area is home to thousands of local, national, and international businesses that employ tens of thousands of people.

Key community issues and interests will be identified through early project outreach efforts with project stakeholders, community officials, and various community groups and municipalities in the area. Many community leaders and long-time residents may be familiar with past major transportation initiatives in the study area, which includes the following:

- The Elgin O'Hare Expressway was originally proposed in the early 1960s, and corridor approval was granted in 1970. Early design work commenced shortly thereafter, but was discontinued by 1972.
- Preliminary design and an Environmental Impact Statement (EIS) for the Elgin O'Hare Expressway project were completed in 1990. Construction of a section of the expressway between US 20 (Hanover Park) and I-290 was completed in the mid-1990s.
- The O'Hare West Bypass concept originated from a recommendation in the Illinois State Toll Highway Authority (ISTHA) 1987 Annual Toll Revenue Report to address growing congestion and capacity concerns.
- In 1989, the O'Hare West Bypass was identified in the 2010 Transportation System Development Plan for the region.
- In 1995, the Illinois Legislature authorized ISTHA to design and construct the O'Hare West Bypass.
- In 2005, the Federal Aviation Administration (FAA) approved the EIS for the O'Hare Modernization Program (OMP) and associated Airport Layout Plan (ALP). The OMP EIS identifies a 300-foot corridor on the west side of the airfield for a future O'Hare West Bypass.
- In 2006, DuPage County completed the DuPage County West O'Hare Corridor Economic Development Study, assessing opportunities for development in this region and creating an overall vision for the area.

The current project constitutes a fresh look at transportation issues and community concerns through an open and comprehensive planning process. Although this project begins with a clean slate, stakeholder issues and objectives identified through earlier planning efforts will need to be acknowledged and appropriately considered as part of the current project effort.

1.2 Legal Requirements

The process for this project will meet state and federal requirements meant to integrate environmental values and public interaction into transportation improvements. The requirements include the National Environmental Policy Act (NEPA), The Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), and Context Sensitive Solutions (CSS).

The Federal Highway Administration (FHWA) and the Illinois Department of Transportation (IDOT), acting as joint lead agencies on the Elgin O'Hare – West Bypass project, developed this SIP to meet the requirements of CSS and to address the Coordination Plan requirements of 23 USC 139(g) within the context of the NEPA process.

1.2.1 National Environmental Policy Act

The FHWA and IDOT will complete a Tiered EIS for the Elgin O'Hare – West Bypass project in order to satisfy NEPA requirements. This environmental study will be advanced in two phases that build upon one another. The first phase (tier) of the environmental study will be a Tier One EIS, which will begin with an evaluation of transportation problems in the study area based on stakeholder input and engineering analysis. This evaluation will form the basis for the project Purpose and Need and for identifying potential alternatives. Ultimately, in Tier One, a preferred transportation system alternative(s) for the study area will be identified. Tier two environmental studies would focus on detailed environmental analyses for elements of the preferred transportation system alternative that have independent utility.

The NEPA process requires federal agencies to integrate environmental values into their decision-making processes by considering the environmental impacts of their proposed actions and reasonable alternatives to these actions. NEPA encourages early and frequent coordination with the public and resource agencies throughout the project development process.

Since the mid-1990s, Illinois has had a Statewide Implementation Agreement (SIA) in place that provides for concurrent NEPA and Section 404 (Clean Water Act) processes on federal-aid highway projects in Illinois. The purpose of the SIA is to ensure appropriate consideration of the concerns of the Corps of Engineers (Corps), the U.S. Environmental Protection Agency (USEPA), and the U.S. Fish and Wildlife Service (USFWS) as early as practical in highway project development. The intent is also to involve these agencies at key decision points early in project development to minimize the potential for unforeseen issues arising during the NEPA or Section 404 permitting processes.

State highway projects needing FHWA action under NEPA and a standard individual permit from the Corps under Section 404 of the Clean Water Act are processed under the NEPA/404 SIA. The process requires Signatory Agency concurrence at three key decision points in the NEPA process:

- 1) Project Purpose and Need
- 2) Alternatives to be Carried Forward
- 3) Preferred Alternative

FHWA and IDOT will seek Signatory Agency input and concurrence at these key decision points in conjunction with public and agency involvement through the CSS process, at regularly scheduled NEPA/404 meetings.

1.2.2 Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users

On August 10, 2005, the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU) was passed into law which established additional requirements for the environmental review process for FHWA and Federal Transit Administration (FTA) projects (Pub. L. 109-59, 119 Stat. 1144, Section 6002; codified as 23 USC §139). The environmental review process is defined as the project development process followed when preparing a document required under NEPA, and any other applicable federal law for environmental permit, approval, review, or study required for the transportation project.

The SAFETEA-LU requirements apply to all FHWA and FTA transportation projects processed as an EIS, and therefore, the Elgin O'Hare - West Bypass project is subject to these requirements. The 23 USC §139(g) requires the lead agencies for these projects to develop a Coordination Plan to structure public and agency participation during the environmental review process.

1.2.3 Context Sensitive Solutions

This project is being developed using the principles of CSS per the Illinois Department of Transportation Context Sensitive Solutions (CSS) Policy and Procedural Memorandum 48-06. CSS is an interdisciplinary approach that seeks effective, multi-modal transportation solutions by working with stakeholders to develop, build, and maintain cost-effective transportation facilities that fit into and reflect the project's surroundings – its "context." Through early, frequent, and meaningful communication with stakeholders, and a flexible and creative approach to design, the resulting projects should improve safety and mobility for the traveling public, while seeking to preserve and enhance the scenic, economic, historic, and natural qualities of the settings through which they pass.

The CSS approach will provide stakeholders with the tools and information they require to effectively participate in the study process including providing an understanding of the NEPA process, transportation planning guidelines, design guidelines, and the relationship between transportation issues (needs) and project alternatives. In other words, using the CSS process should provide all project stakeholders a mechanism to share comments or concerns about transportation objectives and project alternatives, as well as improve the ability of the project team to understand and address concerns raised. This integrated approach to problem solving and decision-making will help build community consensus and promote involvement through the study process.

As identified in IDOT's CSS policies, stakeholder involvement is critical to project success. The CSS process strives to achieve the following:

- Understand stakeholder's key issues and concerns.
- Involve stakeholders in the decision-making process early and frequently.
- Establish an understanding of the stakeholder's project role.
- Address all modes of transportation.
- Apply flexibility in design to address stakeholder's concerns whenever possible.

2 Goals and Objectives

The purpose of this plan is to provide a guide for implementing stakeholder involvement for the Elgin O'Hare – West Bypass project. The SIP will be used as a blueprint for defining methods and tools to educate and engage all stakeholders in the decision-making process for this project. The SIP has been designed to ensure that stakeholders are provided a number of opportunities to be informed and engaged as the project progresses.

2.1 Stakeholder Involvement Plan Goals

The goal of the SIP is to actively seek the participation of communities, agencies, individual interest groups, and the general public throughout the project development process. The SIP provides the framework for achieving consensus and communicating the decision-making process between the general public, public agencies, and governmental officials to identify transportation solutions for the project.

The SIP:

- Identifies stakeholders.
- Identifies the roles and responsibilities of the joint lead agencies.
- Identifies the cooperating agencies (CAs) and participating agencies (PAs) to be involved in agency coordination.
- Establishes the timing and type of involvement activities with all stakeholders.
- Establishes stakeholder requirements for providing timely input to the project development process.

2.2 Stakeholder Identification Procedures

Per IDOT's CSS procedures, a stakeholder is anyone who could be affected by the project and has a stake in its outcome. This includes property owners, business owners, state and local officials, special interest groups, and motorists who utilize the facility. Stakeholders for this project may include, but not be limited to, the following:

- Residents
- Business owners adjacent to the study area
- Churches and schools within the project limits
- Advocates for community and historic interests
- Special interest groups (environmental, etc.)
- Elected/community officials
- Government and planning agencies
- Transportation system users
- Chambers of commerce

- Neighborhood groups
- Environmental coalitions
- Railroads
- Bicycle groups
- Utilities
- Trade associations
- Contractors
- Professional societies
- Civic groups
- Others outside the study area with an interest in the project

As discussed in the introduction, the project covers a large study area, and the effects of the proposed improvements will likely extend through the Chicago region as a whole. Early coordination and/or meetings will be conducted with communities within the study area as a means of identifying interested parties and stakeholders, including individuals, businesses, community leaders, and organizations within each of the communities, townships, and counties. The identification of stakeholders will be done through a combination of desktop searches and input from local community leaders. It is anticipated that new stakeholders will be added to the initial stakeholder list throughout the project.

All stakeholders expressing interest in the project will be added to the project mailing list, and will be able to participate in the process through various public outreach opportunities. These opportunities include, but are not limited to, the project Web site, public meetings, newsletters, and press releases (see Section 6). The project mailing list will be updated and maintained through the duration of the project.

2.3 Stakeholder Involvement Ground Rules

The SIP will be conducted based on a set of ground rules that form the basis for the respectful interaction of all parties involved in this process. These ground rules will be established tentatively with the initiation of the SIP, but must be agreed upon by the stakeholders and, therefore, may be modified based on stakeholder input.

These rules include the following:

- Input on the project from all stakeholders is duly considered in order to yield the best solutions to problems identified by the process.
- Input from all participants in the process is valued and considered.
- All participants must keep an open mind and participate openly and honestly.
- All participants should work collaboratively and cooperatively to seek a consensus solution. Consensus is defined as “when a majority of the stakeholders agree on a particular issue, while the remainder of stakeholders agrees its input has been heard and duly considered and that the process as a whole was fair.”
- All participants in the process must treat each other with respect and dignity.
- The project must progress at a reasonable pace, based on the project schedule.
- Final project decisions will be made by IDOT and FHWA.

3 Joint Lead, Cooperating, and Participating Agencies

3.1 Joint Lead Agencies

Per SAFETEA-LU, FHWA and IDOT will act as joint lead agencies for preparing the Tier I EIS. As such, FHWA (Division Administrator) and IDOT (Secretary of Transportation) are the ultimate decision-makers for this project. Other FHWA and IDOT responsibilities are generally described in Table 3-1 in Appendix A.

3.2 Cooperating Agencies

Per NEPA, a cooperating agency is any federal agency that has jurisdiction by law or special expertise with respect to any environmental impact involved in a proposed project. A state or local agency of similar qualifications or, when the effects are on lands of tribal interest, a Native American tribe, may by agreement with FHWA and IDOT, be a cooperating agency. Cooperating agencies are permitted, by request of the lead agency, to assume responsibility for developing information and preparing environmental analyses for topics about which they have special expertise. Furthermore, they may adopt, without re-circulating, a lead agencies' NEPA document when, after an independent review of the document, they conclude that their comments and suggestions have been satisfied.

Agencies invited to serve as cooperating agencies for this project are listed in Table 3-2 in Appendix A. The responsibilities shown in the table are in addition to those that are typical of cooperating agencies, such as the following:

- Identify as early as possible any issues of concern regarding the project's potential environmental and socioeconomic impact.
- Communicate issues of concern formally in the EIS scoping process.
- Provide input and comment on the project's purpose and need.
- Provide input and comment on the procedures used to develop alternatives or analyze impacts.
- Provide input on the range of alternatives to be considered.
- Provide input and comment on the sufficiency of environmental impact analyses.

3.3 Participating Agencies

Per SAFETEA-LU, a participating agency is any federal, state, tribal, regional, and local government agency that may have an interest in the project. By definition, all cooperating agencies will also be considered participating agencies. However, not all participating

agencies will serve as cooperating agencies. Agencies invited to serve as participating agencies are listed in Table 3-3 in Appendix A. The responsibilities shown in the table are in addition to those for providing comments on purpose and need, study methodologies, range of alternatives, environmental impact analyses, and the preferred alternative.

The lists of cooperating and participating agencies will be updated, pending responses to invitations, and incorporated into future SIP updates. For cooperating agencies, additional responsibilities may be identified following agency consultation.

During the Elgin O'Hare - West Bypass project, several venues will be available for cooperating and participating agencies to participate in the study process. These include project working group meetings, the NEPA/Section 404 concurrence process (for federal/resource agencies), or other venues such as one-on-one meetings, small group gatherings, or workshops. Information regarding cooperating and participating agency involvement activities and schedule is described in Section 5.

3.3.1 Agencies Declining Invitation to Participate

Pursuant to SAFETEA-LU Section 6002, a federal agency that chooses to decline to be a participating agency must specifically state in its response that it:

- Has no jurisdiction or authority with respect to the project,
- Has no expertise or information relevant to the project, and
- Does not intend to submit comments on the project.

The non-federal agencies must formally accept the invitation in order to be considered as a participating agency. If an agency declines to be a participating agency, their response should state the reason for declining the invitation. If they choose not to be a participating agency, their comments regarding the process may be recorded through available public/stakeholder involvement venues (e.g., Coordination Planning Group, Task Forces, public meetings, etc.).

Table 3-4 in Appendix A lists the agencies that were invited to participate in the project and declined.

3.3.2 Agencies Not Responding to Invitation to Participate

By December 10, 2007, any agency not responding to the invitation to participate will be identified in Table 3-5 in Appendix A.

4 Project Working Groups

IDOT will invite stakeholders to participate in the project working groups. Working groups for this project consist of a Project Study Group (PSG), Corridor Planning Group (CPG), Transportation Task Force, Environmental Task Force, and Land Use Task Force. Group membership may be altered during the project to allow for optimal stakeholder involvement. If recommended by the stakeholders and determined necessary by the PSG, additional project working groups may be formed in the future.

Each of the project working groups has a distinct, yet inter-related advisory role in the project development process, as described in detail in the remainder of this section. Project working group members represent a cross-section of the diverse stakeholders for this project. Thus, the working groups are an important mechanism for obtaining input from a diverse set of stakeholders. The objective of the project working groups will be to provide multi-disciplinary advisory input to project decisions, and ultimately, to help develop a consensus solution for the project.

As illustrated in Figure 4-1, each group will have a defined role during the study process. In general, the role of the project working groups will be to provide input and advice to the PSG so as to build overall consensus as the project moves forward.

4.1 Project Study Group

Per IDOT’s CSS procedures, IDOT has formed a PSG, an interdisciplinary team, for developing the Elgin O’Hare – West Bypass project. The PSG will make the ultimate project recommendations to the leadership of IDOT and FHWA (project decision-makers). This group consists of a multidisciplinary team of representatives from IDOT, FHWA, CMAP, Illinois State Tollway Authority, and the project consultants. The membership of the PSG will evolve as the understanding of the project’s context is clarified.

The PSG has primary responsibility for the project development process. This group will meet throughout the study process to provide technical oversight and expertise in key areas including study process, agency procedures and standards, and technical approaches. The PSG also has primary responsibility for ensuring compliance with the SIP.

FIGURE 4-1
Project Working Group Roles



Other responsibilities of the PSG include the following:

- Expediting the project development process.
- Identifying and resolving project development issues.
- Promoting partnership with stakeholders to address identified project needs.
- Working to develop consensus among stakeholders.
- Providing project recommendations to the joint lead agencies.

The persons listed in Table 4-1 in Appendix A will form the PSG for the Elgin O'Hare - West Bypass project.

4.2 Corridor Planning Group

The CPG is a group consisting of community leaders (one from each of the 25 communities in the study area), and representatives from DuPage County and Cook County. The CPG will represent the views of all of the communities and counties within and adjacent to the project study area. The responsibilities of this group include providing input to the study process, and consensus at key project milestones (e.g., project purpose and need, range of system alternatives to be advanced for detailed study, and the recommended system alternative[s]). This group will consist of the Mayor or Manager from each community, who may also identify an alternate representative to attend the CPG meetings in the event of schedule conflicts. DuPage and Cook County, as well as the City of Chicago, will be asked to designate an appropriate department head for the CPG. The membership of the CPG is presented in Table 4-2 in Appendix A.

The CPG will meet both independently of as well as jointly with project task force groups during the course of the project. The meeting program will be designed to encourage timely and meaningful opportunities for CPG input, and to encourage information sharing and collaboration between the CPG, task forces, and the PSG. Details regarding the meeting program are contained in Section 5.

Any community outside the study area that shows interest in the project, that is not a part of the CPG, will be added to the stakeholder list, ensuring they will receive newsletters, meeting invitations, and project updates. The project team will also be available to meet with any community on a one-on-one basis throughout the project. In addition, communities will be informed about the project Web site where they can access information and submit comments.

4.3 Task Forces

The project task forces provide a means for obtaining structured advisory input from a diverse set of stakeholders. The three task forces (Environmental, Land Use, and Transportation) will focus on technical aspects of the project development process and will provide external subject-matter information and input with respect to environmental, land use, and transportation issues.

The task forces will be comprised of stakeholders with expertise or a particular interest in these areas. The task force members may represent one of the communities or counties in

the study area, an interest group, a resource agency, a transportation agency, or consist of an individual with a particular expertise or interest. Task force members will be identified by the PSG, with input from the CPG.

The PSG has identified the following three task forces:

- **Environmental Task Force:** The Environmental Task Force will assist in identifying, evaluating, and making recommendations with respect to various environmental issues and concerns within the study area. This includes providing advisory input to the development of environmental impact evaluation criteria and the evaluation of environmental impacts.
- **Land Use Task Force:** The Land Use Task Force will assist in identifying, evaluating, and making recommendations with respect to various land use and economic issues within the study area. This includes advisory input regarding existing land use patterns, the effects of various alternatives on existing land use and economic centers, and the compatibility of alternatives with the overall land use and economic development goals and objectives in the study area.
- **Transportation Task Force:** The Transportation Task Force will provide advisory input to help identify, evaluate, and make recommendations with respect to various transportation issues within the study area. This includes advisory input for the existing transportation system performance evaluation, transportation system performance measures to be used to evaluate alternatives considered, and evaluation of the performance of system alternatives.

Task forces will meet throughout the project development process. Task force input will be considered and will be shared with the CPG. Task force members may be asked to address the CPG to help communicate technical subject-matter issues. The meeting program will be designed to provide timely and meaningful task force input into the project development process. Details regarding the meeting program are provided in Section 5.

IDOT has sent invitation letters to potential task force members. Membership of each of the task forces will be compiled following receipt of agency and group responses to the invitations and included in future SIP updates as Table 4-3. Other task forces may be formed for this project if determined necessary by the PSG.

5 Tentative Schedule of Project Development Activities / Stakeholder Involvement

This section describes the general project development process and tentative schedule, project activities, and associated stakeholder involvement activities.

5.1 Project Development Process

The Tier One EIS phase of this project will be advanced in conformance with NEPA and associated federal and state requirements described in Section 1.2 of this document. Major steps in the process include project initiation, identification of transportation problems and needs, and development and evaluation of a broad range of potential transportation system alternatives. Ultimately, the process will lead to the identification of a preferred system alternative(s) that will be described in the Tier One EIS.

The overall project development process, schedule, and associated stakeholder involvement opportunities are illustrated in Figure 5-1.

The following sections provide a brief overview of the project development activities.

5.1.1 Project Initiation

This stage of the project development process includes various agency notifications, project organizational activities, and EIS scoping activities. These activities include, but are not limited to, the following:

- Develop the project Notice of Intent (NOI), which notifies all interested parties of FHWA and IDOT intent to prepare a Tier One EIS.
- Assemble and organize the PSG and project working groups (CPG, task forces).
- Identify project cooperating and participating agencies.
- Develop and publicly circulate the SIP.
- Conduct regulatory/resource agency EIS scoping activities; these activities will provide an opportunity for the agencies to review and provide input to environmental impact assessment methodologies to be utilized in the project environmental analyses.
- Prepare a community context audit (PSG and project stakeholders). The context audit will identify unique community characteristics that contribute to the project's context and will need to be considered in the project development process.

5.1.2 Purpose and Need Development

This stage of the project consists of the identification of transportation problems in the study area and the development of project goals and objectives. This information will be used as the basis for the development of the project Purpose and Need statement. Activities in this stage include the following:

- Analysis of existing and future transportation system performance; opportunities for stakeholder input will be provided to ensure that findings represent both technical analysis findings as well as stakeholder perspectives.
- Development of the Transportation System Performance Report summarizing current and predicted future transportation problems within the study area.
- Development of the project Purpose and Need statement; opportunities for stakeholder review will be provided prior to agency concurrence with the Purpose and Need through the NEPA/404 Merger Process.

5.1.3 Development of Range of Alternatives and Alternatives to be Carried Forward

A broad range of multi-modal transportation system alternatives will be considered to address the project Purpose and Need. The alternatives development process will be iterative in nature providing progressively greater detail in terms of the type and location of potential transportation system improvement alternatives. Numerous opportunities will be provided for stakeholder input to the development and evaluation of alternatives. Steps in the alternatives development process include the following:

- Identification of system alternative development procedures, planning and design guidelines, and alternative evaluation procedures. This information will be consolidated as the project Planning Framework, which will serve as the general guidance for the alternatives development and evaluation process.
- Identification and evaluation of a broad range of transportation system options, and identification of system options that should be considered as part of the initial system alternatives.
- Evaluation of the initial system alternatives, and identification of the Alternatives to be Carried Forward (finalist system alternatives).
- Evaluation of the finalist system alternatives.
- Agency concurrence with the Alternatives to be Carried Forward through the NEPA/404 Merger Process.
- Preparation and public circulation of the Draft Tier One EIS.

FIGURE 5-1
Tier One EIS Project Development Process and Schedule



Project Development Schedule Project Working Group Plan

		2007		2008				2009				2010				
		Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	
Project Development	Project Initiation/Scoping															
	Transportation System Performance Report															
	Purpose & Need Development															
	Alternatives Development & Evaluation															
	Modal Strategies															
	Range of System Alternatives															
	Alternatives Carried Forward															
	Preferred System Alternative															
	Draft EIS Development and Circulation															
	Final EIS Development and Circulation															
Circulation of FEIS and Record of Decision																
NEPA/404 Merger					(A)		(B)					(C)				
Public Involvement		(PM)			(PM)					(PH)						
Project Working Group Plan	Project Study Group															
	Corridor Planning Group		(1)	(2) (3)	(4)	(5)			(6)		(7)					
	Transportation Task Force		(1)	(2)	(3) (4)				(4)	(6)	(5)					
	Environmental Task Force		(1)	(2)	(3) (3)				(4)		(5)					
	Land Use Task Force		(1)	(2)	(3) (3)				(4)		(5)					
	Joint CPG/Task Force Workshops			(1)	(2)	(3)					(4)					

NEPA/404 Concurrence Points
 (A) Purpose and Need
 (B) Alternatives to be Carried Forward
 (C) Preferred Alternative

Corridor Planning Group
 (1) Organizational Meeting, Transportation Issues
 (2) Transportation System Performance/SIP
 (3) Draft Purpose & Need Review, Modal Strategies Introduction
 (4) Purpose and Need Consensus, Initial Range of Alternatives
 (5) Alternatives Carried Forward
 (6) Draft EIS Preview, Preferred Alternative Development
 (7) Preferred Alternative Endorsement

Joint CPG/Task Force Workshops
 (1) Planning Framework, Range of Alternatives
 (2) Range of Alternative Evaluation and Refinement
 (3) Alternatives Carried Forward
 (4) Preferred Alternative

Transportation Task Force
 (1) Organizational Meeting
 (2) Modal Transportation Strategies, Alternatives Evaluation Process
 (3) Initial Alternatives Development Evaluation
 (4) Finalist Alternatives Refinements and Evaluation
 (5) Preferred Alternative Refinements

Land Use Task Force
 (1) Organizational Meeting
 (2) Land Use and Economic Development and Environmental Issues, Alternative Evaluation Process
 (3) Initial Alternatives Evaluation-Land Use & Environmental
 (4) Finalist Alternatives Refinements and Evaluation
 (5) Preferred Alternative Refinements

Environmental Task Force
 (1) Organizational Meeting
 (2) Community and Environmental Issues, Alternatives Evaluation Process
 (3) Initial Alternatives Evaluation-Environmental
 (4) Finalist Alternatives Refinements and Evaluation
 (5) Preferred Alternative Refinements

Figure 5-1



5.1.4 Purpose and Need Development

This stage of the project consists of the identification of transportation problems in the study area and the development of project goals and objectives. This information will be used as the basis for the development of the project Purpose and Need statement. Activities in this stage include the following:

- Analysis of existing and future transportation system performance; opportunities for stakeholder input will be provided to ensure that findings represent both technical analysis findings as well as stakeholder perspectives.
- Development of the Transportation System Performance Report summarizing current and predicted future transportation problems within the study area.
- Development of the project Purpose and Need statement; opportunities for stakeholder review will be provided prior to agency concurrence with the Purpose and Need through the NEPA/404 Merger Process.

5.1.5 Development of Range of Alternatives and Alternatives to be Carried Forward

A broad range of multi-modal transportation system alternatives will be considered to address the project Purpose and Need. The alternatives development process will be iterative in nature providing progressively greater detail in terms of the type and location of potential transportation system improvement alternatives. Numerous opportunities will be provided for stakeholder input to the development and evaluation of alternatives. Steps in the alternatives development process include the following:

- Identification of system alternative development procedures, planning and design guidelines, and alternative evaluation procedures. This information will be consolidated as the project Planning Framework, which will serve as the general guidance for the alternatives development and evaluation process.
- Identification and evaluation of a broad range of transportation system options, and identification of system options that should be considered as part of the initial system alternatives.
- Evaluation of the initial system alternatives, and identification of the Alternatives to be Carried Forward (finalist system alternatives).
- Evaluation of the finalist system alternatives.
- Agency concurrence with the Alternatives to be Carried Forward through the NEPA/404 Merger Process.
- Preparation and public circulation of the Draft Tier One EIS.

5.1.6 Preferred Alternative Development

Following circulation and public review of the Draft EIS, the process will continue with the identification of the preferred system alternative and completion of the Tier One EIS.

Activities in this stage of the project development process include the following:

- Tentative identification of the preferred alternative(s) based on stakeholder input.
- Preferred alternative(s) refinements to address stakeholder comments.
- Agency concurrence with the preferred alternative through the NEPA/404 Merger Process.
- Preparation and publication of the Final Tier One EIS.
- Preparation and issuance of the Tier One EIS Record of Decision.

5.2 Project Development Responsibilities, Tentative Schedule, and Stakeholder Involvement Activities

The tentative schedule for project development activities and associated stakeholder involvement activities is presented in Table 5-1 in Appendix A.

6 Additional Stakeholder Involvement Methods

This section summarizes the methods and venues for stakeholders to be involved in the Elgin O’Hare – West Bypass project development process. These outreach methods will be used by the PSG to keep the public informed of project development and to invite valuable input from stakeholders.

6.1 Public Outreach Meetings

Stakeholder involvement for the Elgin O’Hare - West Bypass project will be an ongoing process from project initiation through completion. In addition to the CPG and task force meetings described in Section 5, various other meetings will be held throughout the project development process to provide outreach opportunities to all stakeholders. Additional meeting opportunities are listed below.

Speakers’ Bureau

A speakers’ bureau will be assembled to present project-related information to interested local civic or service organizations, such as Rotary Clubs, Kiwanis, etc. Relevant project information will be assembled in presentation format and updated on a quarterly basis with available and current project information. These meetings will occur as requested.

Small Group Meetings

Small group meetings are useful in providing project information to the surrounding community and aiding the general public in better understanding project goals and objectives. These meetings also provide each group with the opportunity to obtain the undivided attention of the project staff so they know that their concerns have been heard. Small group meetings will be ongoing throughout the project. Attendees may include the project team, local agencies and organizations, members of the business community, and various property owners. The meetings will address specific project issues and allow for more specialized discussions and input. Project handouts or other appropriate meeting materials will be prepared for distribution at these meetings.

Elected Officials Meetings

Briefings will be conducted with local and regional elected officials, including legislators, regarding project updates and progress. These meetings may be held at major milestones in the project or as requested. Appropriate project summary materials will be prepared for distribution at these meetings.

Public Meetings

Public involvement for the Elgin O’Hare - West Bypass project also will include opportunities for broader public meetings in the form of public information meetings,

stakeholder workshops, and a public hearing. These large-scale meetings will encourage public attendance and foster public awareness of project developments and alternatives that are being evaluated. These meetings also will provide a forum for general public input, including concerns and comments regarding project alternatives. Public meetings will be held to coincide with major project milestones during the Tier One Draft EIS process. The first meeting will serve as a project kickoff providing information regarding the study process and objectives, and an opportunity for the public to share its perspectives regarding transportation issues and project concerns. The second meeting will focus on sharing initial ideas regarding transportation system alternatives and eliciting public feedback.

The meetings will utilize various public informational techniques such as project boards, handouts, and PowerPoint or multimedia presentations summarizing the project work and findings to date. The meetings will be advertised by flyers as well as public notices placed in area newspapers. Opportunities for the public to provide written (comment forms) and verbal comments (through a court reporter) will be available at the meetings. Spanish translation will also be provided, as appropriate.

Public Hearing

The public hearing for this project will be held in coordination with circulation of the Tier One Draft EIS as required by NEPA.

Stakeholder Workshops

Multiple stakeholder workshops will be conducted as a means to obtain stakeholder input regarding various project issues and potential system solutions. Renderings and visualizations will be developed to illustrate concepts and issues that have been raised, developed, and evaluated. The renderings and visualizations will be dependant on the topic of discussion and format of the particular workshop.

6.2 Other Mechanisms for Public Involvement

In addition to the meeting opportunities described in the preceding section, there will be several other methods for the public to obtain information about the project. These methods (noted below) will provide information and opportunity for feedback regarding upcoming public meeting events, project schedule, and general project status updates within the study area.

Media Briefings

A proactive approach to media coordination will be used to ensure that media has current, relevant, and accurate information to share with the public. This approach includes participation in media briefings, preparation of media kits, preparation of press releases, and availability of project staff to support the IDOT media spokesperson in ongoing coordination with members of the media.

Mailing List

A mailing list will be developed that will include such recipients as landowners; federal, state, and local officials; special interest groups; resource agencies; businesses; and members

of the public. The mailing list will be developed using existing resources (names and addresses of officials from other recent projects in the area), as well as desktop reviews and Internet searches. The mailing list will include government and business leaders and addresses in the immediate area. This list will be updated throughout the project.

Public Web site: www.elginohare-westbypass.org

The project team has developed a project Web site. Initially, the Web site provided general project information, including the project schedule and organization.

The site consists of a homepage and various topic-specific pages, one of which includes a form-based comment page. The site is reviewed to ensure it reflects the most current and up-to-date project information. Project documentation and materials will be posted to the Web site, as information is available, for public review.

Newsletters and Brochures

Project newsletters will be prepared at key project milestones. These milestones would include announcements for public meetings and the public hearing. The newsletters will provide current project information and contain mail-back forms that can be used by the recipient to provide comments or add names to the project mailing list.

7 Plan Availability and Monitoring / Updates

The SIP is a dynamic document that will be available to stakeholders and updated as appropriate through the duration of the project. This section describes SIP stakeholder review opportunities and plan update procedures.

7.1 Availability of the Stakeholder Involvement Plan

The PSG will make the SIP available to stakeholders for review at Public Meetings and on the project Web site (www.elginohare-westbypass.org). The stakeholder review period for the SIP will be 30 days from date of release. As the project proceeds forward, IDOT will update the SIP on a regular basis to reflect appropriate changes or additions. IDOT will advise stakeholders of future SIP updates and post updates on the project Web site.

7.2 Modification of the Stakeholder Involvement Plan

The plan will be reviewed on a quarterly basis for continued effectiveness and updated as appropriate. Plan administration includes, but is not limited to, the following:

- Maintaining a current list of project stakeholders
- Maintaining a detailed public involvement record (log) that includes records of all stakeholder contacts, meetings, and comments.
- Ensuring two-way communication and timely responses to stakeholders through formal and informal channels.

Revisions to this SIP may be necessary through the duration of the project. The PSG will provide updated versions of the SIP to all agencies involved, as necessary. Cooperating and participating agencies should notify FHWA and IDOT of staffing and contact information changes in a timely manner. Plan updates will be tracked and identified in Table 7-1 listed in Appendix A.

The PSG prepared the Project Development Activities Schedule included in this SIP (see Table 5-1) in conformance with the Tier One EIS Timeframes Agreement adopted by FHWA and IDOT on November 6, 2007 (see Appendix B for a copy of the agreement). Formal agency concurrence in the schedule is not required. Only the PSG may modify the established periods in the SIP. The PSG may only shorten the established periods in the SIP with the concurrence of affected cooperating or participating agencies. While other participating agencies will not concur in schedule changes, the PSG will consider their views in their decision to shorten the schedule. The PSG will document the cooperating agency concurrence in the administrative record.

8 Resource Agency Dispute Resolution

FHWA and IDOT are committed to working with all agencies in the environmental review process to identify issues early and seek consensus on disagreements.

This section describes the overall project dispute resolution process that will be used by FHWA and IDOT as part of the project stakeholder involvement program. Additionally, FHWA and IDOT will follow the separate dispute resolution process prescribed as part of the NEPA/404 Merger process for resolving issues with signatory agencies.

FHWA and IDOT are committed to building stakeholder consensus for project decisions. However, if an impasse has been reached after making good-faith efforts to address unresolved concerns, FHWA and IDOT may proceed to the next stage of project development without achieving consensus. FHWA and IDOT will notify agencies of their decision and a proposed course of action. FHWA and IDOT may propose using an informal or a formal dispute resolution process as described below.

8.1 Informal Dispute Resolution Process

In the case of an unresolved dispute between the agencies, FHWA and IDOT will notify agencies of their decision and proposed course of action. The decision to move an action forward without consensus does not eliminate an agency's statutory or regulatory authorities, or their right to elevate the dispute through established agency dispute resolution procedures. FHWA and IDOT recognize and accept the risk of proceeding on an action without receiving a signatory agency's concurrence and will work with an agency to attempt to resolve a dispute.

8.2 Formal Dispute Resolution Process

The 23 USC §139(h) established a formal dispute resolution procedure for the environmental review process. This process is only intended for use on a dispute that may delay a project or result in the denial of a required approval or permit for a project. Only the project sponsors or the Illinois State Governor may initiate this formal process; they are encouraged to exhaust all other measures to achieve resolution prior to initiating this process.

Appendix C contains a copy of a diagram illustrating the formal dispute resolution process included in the FHWA/FTA SAFETEA-LU *Environmental Review Process Final Guidance* (November 2006).

Appendix A
Tables

TABLE 3-1
Lead Agencies

Agency Name	Role	Other Project Roles	Responsibilities
Federal Highway Administration	Lead Federal Agency	* NEPA/404 Agency * PSG	Manage Environmental Review Process Prepare EIS Provide opportunity for public and participating/cooperating agency involvement
Illinois Department of Transportation	Joint-Lead Agency	* NEPA/404 Agency * PSG	Manage Environmental Review Process Prepare EIS Provide opportunity for public and participating/cooperating agency involvement Collect and prepare transportation and environmental data Manage CSS Process

TABLE 3-2
Cooperating Agencies and Agency Responsibilities

Agency Name	Role	Cooperating Agency Response	Other Project Roles	Responsibilities
Federal Aviation Administration	Cooperating agency	Pending		<ul style="list-style-type: none"> • Provide input on potential impact to O'Hare International Airport operations
Federal Railroad Administration	Cooperating agency	Pending		<ul style="list-style-type: none"> • Provide input on railroad safety aspects of a transportation plan
Federal Transit Administration	Cooperating agency	Pending		<ul style="list-style-type: none"> • Provide comments and input on transit feature of the plan
Transportation Security Administration	Cooperating agency	Pending		<ul style="list-style-type: none"> • Provide input on security risks that may be mitigated by sensible design
Illinois Department of Natural Resources	Cooperating agency	Pending		<ul style="list-style-type: none"> • Provide comment and input on fish and wildlife resources; endangered and threatened species; natural areas and nature preserves; wetlands; prairies; and forests • Provide input to USACE on Section 404 jurisdiction
U.S. Army Corps of Engineers, Chicago District	Cooperating agency	Pending	NEPA/404 Agency	<ul style="list-style-type: none"> • Section 404 permit jurisdiction
U.S. Environmental Protection Agency	Cooperating agency	Pending	NEPA/404 Agency	<ul style="list-style-type: none"> • EIS review and rating
U.S. Fish and Wildlife Service	Cooperating agency	Pending	NEPA/404 Agency	<ul style="list-style-type: none"> • Provide comment and input on fish and wildlife resources; endangered and threatened species; migratory birds; and wetlands • Provide input to USACE on Section 404 jurisdiction

TABLE 3-3
Participating Agencies and Agency Responsibilities

Agency Name	Role	Participating Agency Responsibility	Other Project Roles	Responsibilities
Advisory Council on Historic Preservation	Participating agency	Pending		<ul style="list-style-type: none"> • Provide input on NPHP properties • Provide clearances of historic and archaeological resources
Federal Emergency Management Agency	Participating agency	Pending		<ul style="list-style-type: none"> • Preview project for floodplain and floodway impacts
Native American Tribes	Participating agency	Pending		<ul style="list-style-type: none"> • Review impacts to tribal resources
U.S. Department of the Interior	Participating agency	Pending		<ul style="list-style-type: none"> • Natural and cultural resources; federal lands; Section 4(f) review
Illinois Department of Agriculture	Participating agency	Pending		<ul style="list-style-type: none"> • Agricultural land
Illinois Environmental Protection Agency	Participating agency	Pending		<ul style="list-style-type: none"> • Section 401 water quality certification; TMDLs, NPDES permitting; hazardous materials and air quality
Illinois Historic Preservation Agency	Participating agency	Pending		<ul style="list-style-type: none"> • Archaeological and historic resources
Illinois State Toll Highway Authority	Participating agency	Pending		<ul style="list-style-type: none"> • Provide input project interferences with toll highway facilities and aspects of the plan that may be tolled
Chicago Metropolitan Agency for Planning	Participating agency	Pending		<ul style="list-style-type: none"> • Provides regional transportation planning and travel forecasting, and consistency with regional plans
Cook County	Participating agency	Pending		<ul style="list-style-type: none"> • Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
DuPage County	Participating agency	Pending		<ul style="list-style-type: none"> • Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
DuPage Forest Preserve District	Participating agency	Pending		<ul style="list-style-type: none"> • Preservation and protection of forested lands, recreational and educational facilities for public use

TABLE 3-3
Participating Agencies and Agency Responsibilities

Agency Name	Role	Participating Agency Responsibility	Other Project Roles	Responsibilities
Illinois Natural Resources Conservation Service	Participating agency	Pending		<ul style="list-style-type: none"> • Prime farmland; erosion and sediment control
Kane-DuPage Soil & Water Conservation District	Participating agency	Pending		<ul style="list-style-type: none"> • Provide input on erosion and sediment control practices
North Cook County Soil & Water Conservation District	Participating agency	Pending		<ul style="list-style-type: none"> • Provide input on soil erosion and sediment control practices
Regional Transportation Authority	Participating agency	Pending		<ul style="list-style-type: none"> • Provide input for transit orientation solutions
Chicago Transit Authority	Participating agency	Pending		<ul style="list-style-type: none"> • Provide input for transit orientation solutions
Metra	Participating agency	Pending		<ul style="list-style-type: none"> • Provide input for transit orientation solutions
Pace Suburban Bus Service	Participating agency	Pending		<ul style="list-style-type: none"> • Provide input for transit orientation solutions
Addison Township	Participating agency	Pending		<ul style="list-style-type: none"> • Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Village of Addison	Participating agency	Pending		<ul style="list-style-type: none"> • Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Village of Arlington Heights	Participating agency	Pending		<ul style="list-style-type: none"> • Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Village of Bensenville	Participating agency	Pending		<ul style="list-style-type: none"> • Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection.

TABLE 3-3
Participating Agencies and Agency Responsibilities

Agency Name	Role	Participating Agency Responsibility	Other Project Roles	Responsibilities
Village of Berkeley	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Bloomingtondale Township	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Village of Bloomingtondale	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
City of Chicago	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
City of Des Plaines	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Elk Grove Village	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Elk Grove Township	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
City of Elmhurst	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Village of Franklin Park	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection

TABLE 3-3
Participating Agencies and Agency Responsibilities

Agency Name	Role	Participating Agency Responsibility	Other Project Roles	Responsibilities
Village of Hillside	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Hanover Township	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Village of Itasca	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Leyden Township	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Maine Township	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Village of Melrose Park	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Village of Mount Prospect	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Village of Norridge	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
City of Northlake	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection

TABLE 3-3
Participating Agencies and Agency Responsibilities

Agency Name	Role	Participating Agency Responsibility	Other Project Roles	Responsibilities
Norwood Park Township	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
City of Park Ridge	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Proviso Township	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
City of Rolling Meadows	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Village of Roselle	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Village of Rosemont	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Schaumburg Township	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Village of Schaumburg	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
Village of Schiller Park	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection

TABLE 3-3
Participating Agencies and Agency Responsibilities

Agency Name	Role	Participating Agency Responsibility	Other Project Roles	Responsibilities
Village of Villa Park	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
City of Wood Dale	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection
York Township	Participating agency	Pending		<ul style="list-style-type: none"> Provide comments specific to local road systems, utilities, land use and economic development, and environmental protection

TABLE 3-4
Federal Agencies Declining to Participate

Agency	Reason for Response
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TABLE 3-5
Cooperating and Participating Agencies not Responding to Invitation

Agency	Requested Role
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TABLE 4-1
Project Study Group Members

Agency Name	Contact Person/Title	E-mail and Mailing Address
Illinois Department of Transportation	Pete Harmet Bureau Chief of Programming	pete.harmet@illinois.gov IDOT District 1 201 W. Center Court Schaumburg, IL 60196
Illinois Department of Transportation	John Baczek Section Chief of Programming	john.baczek@illinois.gov IDOT District 1 201 W. Center Ct. Schaumburg, IL 60196
Illinois Department of Transportation	Walt Zyznieuski Bureau of Design & Environment	Walter.zyznieuski@illinois.gov IDOT 2300 South Dirksen Parkway Springfield, IL 62764
Illinois Department of Transportation	Mike Cullian Bureau of Land Acquisition	Mike.cullian@illinois.gov IDOT District 1 201 W. Center Court Schaumburg, IL 60196
Illinois Department of Transportation	Mark Jenkins Bureau of Electrical Operations	mark.jenkins@illinois.gov IDOT District 1 201 W. Center Court Schaumburg, IL 60196
Illinois Department of Transportation	Catherine Kibble Consultant Unit Section Chief	catherine.kibble@illinois.gov IDOT District 1 201 W. Center Court Schaumburg, IL 60196
Illinois Department of Transportation	Marilyn Solomon Local Roads, MFT Engineer	Marilyn.solomon@illinois.gov IDOT District 1 201 W. Center Court Schaumburg, IL 60196
Illinois Department of Transportation	Jim Stumpner Bureau Chief of Maintenance	James.strumpner@illinois.gov IDOT District 1 201 W. Center Court Schaumburg, IL 60196
Illinois Department of Transportation	Steve Travia Bureau Chief of Traffic	Steve.travia@illinois.gov IDOT District 1 201 W. Center Court Schaumburg, IL 60196
Illinois Department of Transportation	George Velkme Bureau of Construction	george.velkme@illinois.gov IDOT District 1 201 W. Center Court Schaumburg, IL 60196
Illinois Department of Transportation	Melanie Whiston Bureau of Materials	Melanie.whiston@illinois.gov IDOT District 1 201 W. Center Court Schaumburg, IL 60196
Federal Highway Administration	Pamela Heimsness Field Engineering Team Leader (Region 1)	Pamela.Heimsness@fhwa.dot.gov Federal Highway Administration 3250 Executive Park Drive Springfield, IL 62703

TABLE 4-1
Project Study Group Members

Agency Name	Contact Person/Title	E-mail and Mailing Address
Federal Highway Administration	Matt Fuller Environmental Programs Engineer	Matt.fuller@fhwa.dot.gov Federal Highway Administration 3250 Executive Park Drive Springfield, IL 62703
CMAP	Randy Blankenhorn Executive Director	rblankenhorn@cmmap.illinois.gov CMAP 233 S. Wacker Dr. Suite 800 Chicago, IL 60606
CMAP	Don Kopec Programming and Operations	dkopec@cmmap.illinois.gov CMAP 233 S. Wacker Dr. Suite 800 Chicago, IL 60606
Illinois State Toll Highway Authority	Rocco Zucchero Planning and Programming	rzucchero@getipass.com Illinois State Toll Highway Authority 2700 Ogden Ave. Downers Grove, IL 60515
Smith Engineering	Ron Krall IDOT Project Manager	rkrall@secgroupinc.com or ronald.krall@illinois.gov Smith Engineering 1 N. LaSalle St. Suite 1100 Chicago, IL 60602
Smith Engineering	Pat Pechnick IDOT Project Manager	ppechnick@secgroupinc.com Smith Engineering 759 John St. Yorkville, IL 60560
CH2M HILL	Larry Martin Deputy Project Manager	lmartin@ch2m.com CH2M HILL 8501 W. Higgins Rd. Suite 300 Chicago, IL 60631
CH2M HILL	Lidia Pilecky Project Manager	lpilecky@ch2m.com CH2M HILL 8501 W. Higgins Rd. Suite 300 Chicago, IL 60631
Christopher Burke Engineering	Mike Matkovic Project Engineer	mmatkovic@cbbel.com Christopher Burke Engineering 9575 W. Higgins Rd. Rosemont, IL 60018

TABLE 4-2
Corridor Planning Group

Agency Name	Contact Person/Title	Other Project Role(s)
Addison	Joseph McDermott / Village Trustee	Pending
Arlington Heights	Awaiting Response	Pending
Berkeley	Awaiting Response	Pending
Bensenville	Awaiting Response	Pending
Bloomington	Awaiting Response	Pending
Chicago	Awaiting Response	Pending
Des Plaines	Timothy Oakley / Director of Engineering	Pending
Elk Grove Village	Craig Johnson / Mayor	Pending
	Matthew Roan / Deputy Village Manager	
	Joe Karaganis / Attorney	
Elmhurst	Awaiting Response	Pending
Franklin Park	Awaiting Response	Pending
Hillside	Awaiting Response	Pending
Itasca	Awaiting Response	Pending
Medinah (Bloomington Township)	Awaiting Response	Pending
Melrose Park	Awaiting Response	Pending
Mount Prospect	Awaiting Response	Pending
Norridge	Awaiting Response	Pending
Northlake	Jeffrey Sherwin / Mayor	Pending
Park Ridge	Awaiting Response	Pending
Rolling Meadows	Awaiting Response	Pending
Roselle	Awaiting Response	Pending
Rosemont	Awaiting Response	Pending
Schaumburg	Awaiting Response	Pending
Schiller Park	Awaiting Response	Pending
Villa Park	Awaiting Response	Pending
Wood Dale	Ken Johnson / Mayo	Pending
DuPage County	Awaiting Response	Pending
Cook County	Awaiting Response	Pending

TABLE 4-3
Project Task Forces

Agency Name	Task Force	Contact Person/Title	Other Project Role(s)
	Environmental		
	Lane Use		
	Transportation		

TABLE 5-1
Project Development Activities Schedule

Schedule	Activity	Requirement	Description	Status
Project Initiation Activities				
Sep 2007	Project Initiation	SAFETEA-LU 6002	IDOT sends project initiation letter to FHWA - Completed September 13, 2007.	Completed (09/13/07)
	Formation of Project Study Group (PSG) – PSG Meeting #1	IDOTCSS Policy	Formation of the Project Study Group per IDOT CSS Policy. PSG Meeting #1 held September 11, 2007.	Completed (09/11/07)
Oct 2007	Stakeholder Briefings	IDOTCSS Policy	Offer the opportunity and hold initial project briefings with Legislative Officials, Village/City Mayors/Presidents, Village/City Managers/Administrators, state and federal Resource Agencies, Counties, and other interest groups.	Completed (10/31/07)
	Formation of Corridor Planning Group (CPG) and CPG Meeting #1	SIP	The CPG is formed from the Communities and Counties within the Study area to provide local "policy" input to IDOT and FHWA throughout the project development process. CPG meeting #1 was held on October 3, 2007 and included a project introduction and overview, an initial CPG workshop to identify transportation issues and concerns in the study area. The CPG was requested to complete the initial portion of the project Context Audit.	Completed (10/03/07)
Nov 2007	Establish Project Timeframe	FHWA/IDOT Timeframe Agreement.	Develop a timeframe agreement between IDOT and FHWA for the Tier One EIS project development schedule.	Completed (11/06/07)
	Identify and Invite Project Participating Agencies (PAs) and Cooperating Agencies (CAs).	SAFETEA-LU 6002 / NEPA	IDOT and FHWA will identify potential PAs and CAs for development of the EIS and send out invitation letters.	
	Develop Stakeholder Involvement Plan (SIP)	IDOTCSS Policy and SAFETEA-LU 6002	Develop the SIP in accordance with IDOT CSS policy and the requirements of SAFETEA-LU 6002.	Completed (11/14/07)
	Notice of Intent (NOI)	NEPA	The NOI (to prepare an EIS) was published in the Federal Register on November 2, 2007. A copy of the NOI will be posted on the project website.	Completed (11/02/07)
	Public Meeting #1 – Public Scoping.	IDOT CSS Policy	Hold Public Meeting to introduce the project and request input on transportation issues and concerns within the study area. In addition, the SIP will be available for review and comment and CSS will be explained.	

TABLE 5-1
Project Development Activities Schedule

Schedule	Activity	Requirement	Description	Status
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TABLE 5-1
Project Development Activities Schedule

Schedule	Activity	Requirement	Description	Status
Dec 2007	Agency EIS Scoping	NEPA / Section 6002	Conduct Agency EIS Scoping Meeting to include opportunity for input on GIS databases and environmental issues and the level of detail. Invite Environmental Resource Agencies to participate. Meeting scheduled for December 12, 2007.	
	Formation of Project Task Forces and Joint Task Force Meeting #1/ Workshop #1	SIP	Potential members are identified for the Environmental, Land Use and Transportation Task Forces based on PSG input, CPG input and known Interest Groups and identified project stakeholders. The Initial Task Force meeting is scheduled for December 13, 2007. Introduce the project and request input on transportation issues and concerns within the study area. In addition, the SIP will be available for review and comment and CSS will be explained.	
	PSG Meeting #2	SIP	Discuss results of public and Agency scoping.	
Purpose and Need Development				
Jan 2008	PSG Meeting #3	SIP	Discuss preliminary findings of the transportation system performance evaluation.	
	CPG Meeting #2	SIP	Present the SIP for CPG consensus Review issues and concerns identified during CPG Meeting #1 group exercise, and results of the initial Context Audit and complete the Context Audit. Develop a consensus CPG Project Problem Statement and discuss the preliminary Transportation System Performance Findings.	
	Prepare and Submit Draft Project Purpose and Need Statement	SIP	Prepare and submit draft project Purpose and Need Statement to IDOT-Central Office and FHWA for formal review.	

TABLE 5-1
Project Development Activities Schedule

Schedule	Activity	Requirement	Description	Status
Feb 2008	PSG Meeting #4	SIP	Present final transportation system performance evaluation and the draft project Purpose and Need Statement. Approval to coordinate the draft Purpose and Need with the CPG and Task Forces.	
	CPG Meeting #3	SIP	Discuss preliminary Purpose and Need Statement. Discuss draft Planning Framework, modal and system alternatives development toolbox, and evaluation criteria.	
	Environmental Task Force Meeting #2	SIP	Discuss development and obtain input on the preliminary Purpose and Need Statement, Environmental Issue Identification and Evaluation Criteria / GIS Database / Planning Framework.	
	Land Use Task Force Meeting #2	SIP	Discuss development and obtain input on the preliminary Purpose and Need Statement. Land Use and Economic Development Issue Identification and Evaluation Criteria / GIS Database / Planning Framework.	
	Transportation Task Force Meeting #2	SIP	Discuss development and obtain input on the preliminary Purpose and Need Statement. Transportation Issue identification and Evaluation Criteria / GIS Database / Planning Framework.	
	Refine Purpose and Need Statement	SIP	Prepare and submit draft project Purpose and Need Statement to IDOT-Central Office and FHWA for formal review.	
Apr 2008	CPG Meeting #4	SIP / Section 6002	CPG consensus on draft project Purpose and Need statement, pending NEPA/404 concurrence, with publication (on project website) of the draft Purpose and Need statement for public comment.	
Jun 2008	NEPA/404 Concurrence Point Meeting #1 – Purpose & Need	NEPA/404 Merger Process	FHWA holds NEPA/404 Merger meeting to receive concurrence on the project Purpose and Need Statement.	

TABLE 5-1
Project Development Activities Schedule

Development of Range of Alternatives and Alternatives to be Carried Forward				
Schedule	Activity	Requirement	Description	Status
Mar 2008	Joint CPG / Task Force Workshop #1	SIP	Refinement of Planning Framework, modal and system alternatives development strategies and criteria, and development of range of modal and system alternatives.	
Apr 2008	Environmental Task Force Meeting #3	SIP	Range of modal and system alternatives - evaluation of environmental issues.	
	Land Use Task Force Meeting #3	SIP	Range of modal and system alternatives - evaluation of land use and economic issues.	
	Transportation Task Force Meeting #3	SIP	Range of modal and system alternatives - evaluation of transportation issues.	
May 2008	Joint CPG / Task Force Workshop #2	SIP	Range of modal and system alternatives - evaluation results and refinement.	
	PSG Meeting #5	SIP	Discuss results of Range of Alternatives Evaluation, and achieve concurrence to proceed to Public Meeting #2.	
Jun 2008	Public Meeting #2	SIP	Present project Purpose and Need and present range of modal and system alternatives for public comment.	
	PSG Meeting #6	SIP	Discuss results of Public Meeting and discuss Alternatives Carried Forward.	
	Prepare and Submit Initial Draft of the Alternatives Carried Forward	NEPA/404 Merger Process	Prepare and submit the initial draft of the Alternatives Carried Forward to IDOT-Central Office and FHWA to initiate the NEPA/404 Merger review process, pending CPG and Task Force coordination.	
Jul 2008	Joint CPG / Task Force Workshop #3	SIP	Workshop on Alternatives Carried Forward based on Range of Alternatives development and evaluation, and the results of Public Meeting #2.	
	CPG Meeting #5	SIP	Consensus on Alternatives Carried Forward.	
Aug 2008	Prepare and Submit Draft Alternatives Carried Forward	NEPA/404 Merger Process	Prepare and submit Alternatives Carried Forward to IDOT and FHWA for review.	
Sep 2008	NEPA/404 Concurrence Point Meeting #2 – Alternatives Carried Forward	NEPA/404 Merger Process	FHWA holds NEPA/404 Merger meeting to receive concurrence on Alternatives Carried Forward.	

TABLE 5-1
Project Development Activities Schedule

Preferred Alternative Development				
Schedule	Activity	Requirement	Description	Status
Feb 2009	Prepare and Submit initial Draft EIS.	NEPA	The initial Draft EIS is submitted to IDOT -Central Office and FHWA for initiation of the formal review process.	
April 2009	Submit refined initial Draft EIS.	NEPA	The refined initial Draft EIS is submitted to IDOT, FHWA, and Cooperating Agencies for early review.	
May 2009	PSG Meeting #7	SIP	Discuss revisions to the draft EIS based on IDOT-Central Office and FHWA review.	
Jun 2009	Draft EIS Signed	NEPA	IDOT and FHWA sign the Draft EIS and the Notice of Availability is published.	
Jul 2009	Public Hearing on Draft EIS	NEPA	Public Hearing for Public Comment on DEIS.	
Aug 2009	End Draft EIS Comment Period	NEPA	End of agency and public comment period on Draft EIS.	
	Transportation Task Force Meeting #4	SIP	Alternatives Carried Forward - Detailed evaluation of transportation performance and design issues - Initial discussions of a Preferred Alternative(s) pending results of the Public Hearing and Draft EIS comment period.	
	Environmental Task Force Meeting #4	SIP	Alternatives Carried Forward - Detailed evaluation of environmental issues - Initial discussions of a Preferred Alternative(s) pending results of the Public Hearing and Draft EIS comment period.	
	Land Use Task Force Meeting #4	SIP	Alternatives Carried Forward - Detailed evaluation of land use and economic issues - Initial discussions of a Preferred Alternative(s) pending results of the Public Hearing and Draft EIS comment period.	
Sep 2009	Joint CPG / Task Force Workshop #4	SIP	Results of Public Hearing, Draft EIS comments, and Task Force Meetings. Preliminary identification of Preferred Alternative(s).	
	PSG Meeting #8	SIP	Discuss results of the Public Hearing, Draft EIS comments, and the Joint CPG/Task Force Workshop #4 regarding preliminary identification of a Preferred Alternative(s).	
	Prepare and Submit initial draft of the Preferred Alternative(s)	NEPA/404 Merger Process	Prepare and submit the initial draft of the Preferred Alternative(s) to IDOT-Central Office and FHWA to initiate the NEPA/404 Merger review process, pending CPG and Task Force coordination.	

TABLE 5-1
Project Development Activities Schedule

Schedule	Activity	Requirement	Description	Status
Oct 2009	Environmental Task Force Meeting #5	SIP	Preferred Alternative(s)	
	Land Use Task Force Meeting #5	SIP	Preferred Alternative(s)	
	Transportation Task Force Meeting #5	SIP	Preferred Alternative(s)	
	CPG Meeting #7	SIP	Preferred Alternative(s) Identification and Endorsement.	
Nov 2009	Prepare and submit Preferred Alternative(s)	NEPA/404 Merger Process	Prepare and submit Preferred Alternative(s) to IDOT-Central Office and FHWA for review.	
Feb 2010	NEPA/404 Concurrence Point Meeting #3 – Preferred Alternative	NEPA/404 Merger Process	FHWA holds NEPA/404 Merger meeting to receive concurrence on the Preferred Alternative.	
Mar 2010	Prepare and Submit Draft FEIS	NEPA	Develop draft FEIS document	
Jul 2010	FEIS Signed	NEPA	IDOT and FHWA sign the FEIS and the Notice of Availability is published. Beginning of FEIS comment period.	
Oct 2010	End FEIS Comment Period	NEPA	End of agency and public comment period on FEIS.	
	Issue Record of Decision (ROD)	NEPA	IDOT and FHWA sign ROD. FHWA publishes Notice of Availability of ROD in Federal Register; Publish Notice on Statute of Limitations in Federal Register	

TABLE 7-1
SIP Revision History

Version	Date	Document Name	Revision Description
1	11/14/2007	Stakeholders Involvement Plan	Original SIP

Appendix B
Tier One EIS Timeframes Agreement

EIS Timeframe Agreement (Adopted - 11/06/2007)

Elgin O'Hare - West Bypass
DuPage Cook Counties, Illinois

Activity #	Activity Description	Goal		Actual	
		No. of Days to Complete Activity	Completion Date	No. of Days to Complete Activity	Completion Date
1	BDE sends FHWA Project Initiation letter		09/13/07	N/A	09/13/07
2	District forms CSS Project Study Group		09/11/07	N/A	09/11/07
3	FHWA and IDOT develop and agree to Timeframe		11/06/07	N/A	
4	CSS Project Study Group develops draft Stakeholder Involvement Plan (SIP) and sends it to FHWA and BDE for review and comment (repeat as necessary)		10/26/07		
5	FHWA and BDE reviews and sends comments on draft SIP to District (repeat as necessary)		11/5/07		
6	FHWA publishes Notice of Intent in Federal Register		11/2/07		
7	FHWA and IDOT prepare and send participating and cooperating agencies invitation letters.		11/7/07		
8	IDOT sends letter to notify participating agencies the Draft SIP is available review and comment (revisit as needed)		11/14/07		
9	Resource Agency Scoping Meeting District provides opportunity for participating and cooperating agencies to give input on methodologies and level of detail, identification of potential environmental resource issues		12/12/07		
10	FHWA and IDOT address agency comments by revising SIP and responding to comments, as necessary, and finalize SIP		1/15/08		
11	District prepares and sends finalized SIP to participating and cooperating agencies		1/25/08		
12	District conducts stakeholder involvement on developing Purpose and Need		2/8/08		
13	District prepares and submits preliminary Purpose and Need packet to FHWA (including FHWA-HQ prior concurrence) and BDE for review (repeat as needed)		2/25/08		
14	FHWA and BDE review and issue comments on preliminary Purpose and Need packet to District (repeat as needed)	30	3/26/08		
15	District prepares and submits distribution-ready Purpose and Need packet to FHWA and BDE	15	4/10/08		
16	District conducts stakeholder involvement to receive consensus on Purpose and Need	45	5/18/08		

EIS Timeframe Agreement (Adopted - 11/06/2007)

Elgin O'Hare - West Bypass
DuPage Cook Counties, Illinois

Activity #	Activity Description	Goal		Actual	
		No. of Days to Complete Activity	Completion Date	No. of Days to Complete Activity	Completion Date
17	FHWA holds NEPA/404 merger meeting to receive concurrence on Purpose and Need		6/2/08		
18	District offers opportunity for stakeholders to provide input on development of Alternatives		6/13/08		
19	District prepares and submits preliminary Alternatives to be Carried Forward packet to FHWA (including FHWA-HQ prior concurrence) and BDE for review (repeat as needed)		5/27/08		
20	FHWA and BDE review and issue comments on preliminary Alternatives to be Carried Forward packet to District (repeat as needed)	30	6/26/08		
21	District prepares and submits distribution-ready Alternatives to be Carried Forward packet to FHWA and BDE	15	7/11/08		
22	District conducts stakeholder involvement to receive consensus on Alternatives to be Carried Forward		8/13/08		
23	FHWA holds NEPA/404 merger meeting to receive concurrence on Alternatives to be Carried Forward		9/2/08		
24	District prepares and sends Draft EIS to FHWA and BDE for review (repeat as necessary)		2/20/09		
25	BDE and FHWA reviews and issues comments on Draft EIS to District (repeat as necessary)	60	4/20/09		
26	District prepares and sends Draft EIS to FHWA and BDE (repeat step as necessary)	15	5/5/09		
27	FHWA (including FHWA-HQ prior concurrence review) and BDE reviews and issues comments on Draft EIS to District (repeat step as necessary)	30	6/5/09		
28	District sends FHWA and BDE signature-ready Draft EIS	15	6/20/09		
29	FHWA and BDE sign Draft EIS	10	6/30/09		
30	IDOT distributes Draft EIS		7/15/09		
31	FHWA publishes Notice of Availability in Federal Register and begins Public Comment period	45	7/15/09		
32	IDOT holds public hearing on Draft EIS		7/30/09		

EIS Timeframe Agreement (Adopted - 11/06/2007)

Elgin O'Hare - West Bypass
DuPage Cook Counties, Illinois

Activity #	Activity Description	Goal		Actual	
		No. of Days to Complete Activity	Completion Date	No. of Days to Complete Activity	Completion Date
33	District prepares and submits preliminary Preferred Alternative packet to FHWA (including FHWA-HQ prior concurrence review) and BDE for review (repeat as needed)		9/21/09		
34	FHWA and BDE review and issue comments on preliminary Preferred Alternative to District (repeat as needed)	30	10/21/09		
35	District prepares and submits distribution-ready Preferred Alternative Packet to FHWA and BDE	15	11/5/09		
36	District conducts stakeholder involvement to receive consensus on Preferred Alternative		12/1/09		
37	FHWA holds NEPA/404 merger meeting to receive concurrence on Preferred Alternative		2/15/10		
38	District prepares and sends draft Final EIS to FHWA and BDE for review (repeat as necessary)		1/22/10		
39	FHWA and BDE reviews and issues comments on the draft Final EIS to District (repeat as necessary)	60	3/22/10		
40	District prepares and sends the draft Final EIS to FHWA and BDE for review (repeat step as necessary)	15	4/7/10		
41	FHWA (including FHWA-HQ prior concurrence review) and BDE review and issue comments on the draft Final EIS to District (repeat step as necessary)	30	5/7/10		
42	District prepares and sends FHWA and BDE signature-ready Final EIS	15	5/23/10		
43	FHWA coordinates with FHWA Legal Counsel to complete legal sufficiency review	30	6/23/10		
44	FHWA signs signature-ready Final EIS and requests USEPA publish Notice of Availability in the Federal Register		7/3/10		
45	FHWA and IDOT begin Final EIS waiting period	30	8/3/10		
46	IDOT prepares the ROD and Statute of Limitations notice and submits to BDE and FHWA		8/17/10		
47	BDE and FHWA review and provide comments to the District	30	9/17/10		
48	District finalizes the ROD and Statute of Limitations notice and sends to FHWA	15	10/1/10		
49	FHWA signs ROD	5	10/6/10		
50	FHWA publishes Statute of Limitations notice in the Federal Register		10/31/10		

Appendix C
Formal Dispute Resolution Process

Formal Dispute Resolution Process

Formal Dispute Resolution Process, FHWA/FTA SAFETEA-LU Environmental Review Process Final Guidance, November 2006, page 40

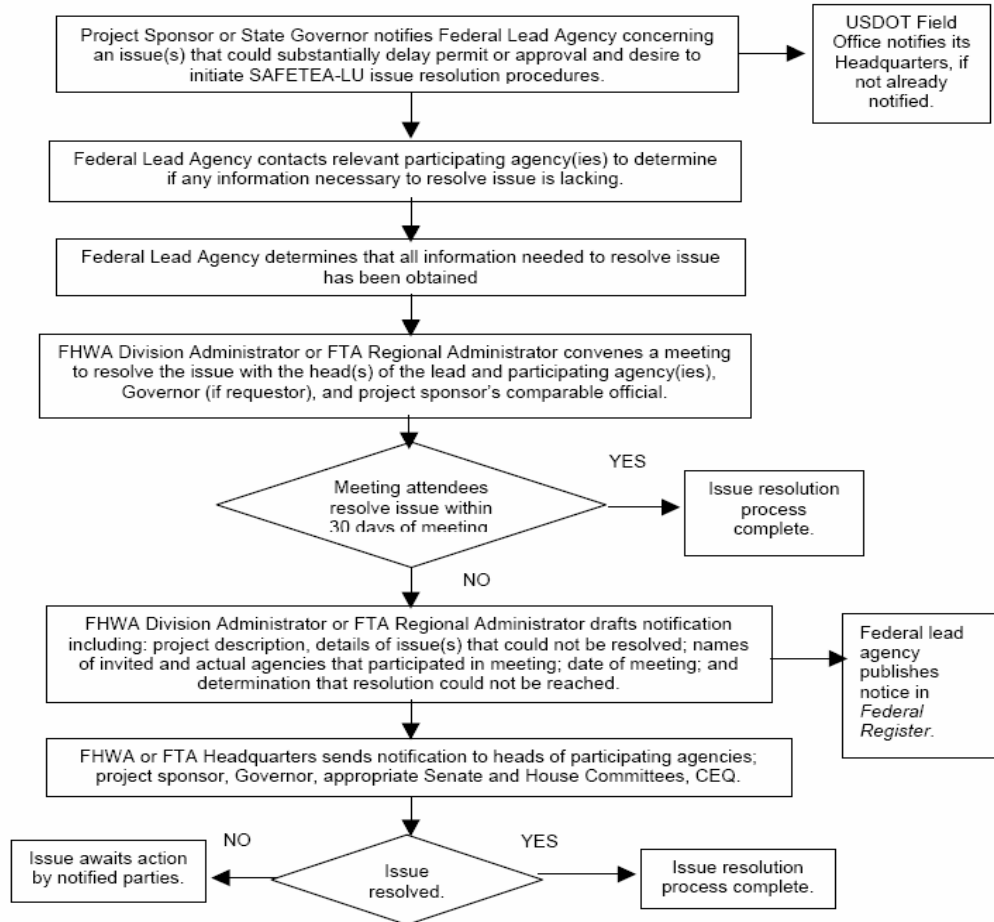


Figure 1. The SAFETEA-LU issue resolution process. Note that where two steps are not separated by a “yes” or “no” decision diamond, both steps must be taken.

Appendix D
Acronyms and Abbreviations

APPENDIX D

Acronyms and Abbreviations

ALP	Airport Layout Plan
BDE	Bureau of Design and Environment
CA	cooperating agencies
CMAP	Chicago Metropolitan Agency for Planning
CPG	Corridor Planning Group
CSS	Context Sensitive Solutions
CTA	Chicago Transit Authority
EIS	Environmental Impact Statement
FAA	Federal Aviation Administration
FHWA	Federal Highway Administration
FTA	Federal Transit Administration
I-90	Interstate 90
IDNR	Illinois Department of Natural Resources
IDOT	Illinois Department of Transportation
IEPA	Illinois Environmental Protection Agency
ISP	Internet Service Provider
ISTHA	Illinois State Toll Highway Authority
NEPA	National Environmental Policy Act
NOI	Notice of Intent
NPDES	National Pollutant Discharge Elimination System
OMP	O'Hare Modernization Program
PA	participating agencies
PSG	Project Study Group
RTA	Regional Transit Authority
SAFETEA-LU	The Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users
SIP	Stakeholder Involvement Plan

TMDL	total maximum daily load
US 20	U.S. Highway 20
USC	United States Code